

Message Text

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C O N F I D E N T I A L STATE 137049

FOL RPT NATO 4203 ACTION SECSTATE INFO DUBLIN EC BRUSSELS
GENEVA ALL NATO CAPS USUN NEW YORK DTD 27 MAY.

QUOTE

C O N F I D E N T I A L NATO 04203

DEPARTMENT PLEASE PASS OTHER CSCE CAPITALS AS APPROPRIATE

FOR EUR/RPM

E.O.11652: GDS
TAGS: CSCE, NATO
SUBJECT: CSCE: DRAFT DECISION SHEET FOR BELGRADE PREP
MEETING

REF: (A) STATE 121326, (B) USNATO 3932, (C) USNATO 3868,
(D) USNATO 3774, (E) USNATO 3948, (F) STATE 119095
SUMMARY: UK TABLED EC DRAFT DECISION SHEET CONTAINING
ACCEPTABLE LANGUAGE ON DURATION. EXCEPT FOR TURKS, ALL
OTHER ALLIES WANT TO PROCEED ON BASIS OF ECTEXT AND TWO
ANNEXES AND SUGGEST HOLDING FURTHER MODIFICATIONS UNTIL
ALLIES MEET IN BELGRADE. ACTION REQUEST IN PARA 5. END
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SUMMARY.

1. AT MAY 26 POLADS MEETING, UK REP TABLED EC DRAFT DE-
CISION SHEET WHICH CONTAINED LANGUAGE ON DURATION WHICH
IS ACCEPTABLE TO US (REF F). ALL OTHER ALLIES PRESENT EX-
CEPT TURKS WERE READY TO SET ASIDE TURKISH DRAFT (REFS D
AND E) AND ACCEPT EC DRAFT WITHOUT FURTHER MODIFICATION.
THOUGH WE DREW FULLY ON GUIDANCE IN REF A, EC ALLIES AND
NORWEGIAN REP STRONGLY URGED US TO ACCEPT EC DRAFT WITH
SEPARATE ANNEXES ON SCHEDULE AND PROCEDURE (REF C).

2. ALLIES WELCOMED US PROPOSALS FOR AN ANNEX ON ORDER OF SPEAKERS AND GREATER SPECIFICITY IN THE ANNEX ON SCHEDULE, AND WILL SEEK REACTIONS FROM CAPITALS. EC ALLIES EXPLAINED, HOWEVER, THAT SHORT TIME REMAINING BEFORE THEIR POLITICAL DIRECTORS MEET NEXT ON JUNE 13 IN BELGRADE MAKES IT UNLIKELY THAT AGREEMENT ON FURTHER MODIFICATIONS COULD BE ACHIEVED IN THE INTERIM, GIVEN CUMBERSOME EC MACHINERY. NOTING THAT EC DRAFT MET US CONCERNS RE SECTION HEADINGS, LANGUAGE ON DURATION, AND MENTION OF MONACO UNDER "FINANCIAL ARRANGEMENTS", ALLIES URGED US NOT TO INSIST NOW FOR FURTHER MODIFICATION. ACCORDING TO EC ALLIES, THEIR CAPITALS WOULD CONSIDER LATEST UNINCORPORATED US SUGGESTIONS AND NATO ALLIES COULD MAKE FINAL CHANGES IN BELGRADE. ALLIES SAID IT WOULD BE MOST HELPFUL FROM NOW ON IF ANY SUGGESTED CHANGES COULD BE PROPOSED AS SPECIFIC AMENDMENTS.

3. FOLLOWING IS OUTCOME OF POLADS DISCUSSION PER ITEM:

A. DATE. THERE WAS GENERAL CONSENSUS ON OCTOBER 3 AS OPENING DATE OF MAIN MEETING. THERE WAS NO OBJECTION TO SPECIFY THAT DATE IN THE DECISION SHEET, THOUGH ACTUAL INSERTION MAY HAVE TO WAIT UNTIL BELGRADE. CANADIAN REP REPORTED THAT YUGOSLAVS ARE PROCEEDING ON BASIS OF OCTOBER 3 OPENING OF MAIN MEETING.
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B. DURATION. THERE WAS NO SUPPORT FOR ANY OTHER LANGUAGE OTHER THAN THAT IN EC DRAFT WHICH WE ACCEPTED PER REF F.

C. AGENDA. EC DRAFT QUOTES FINAL ACT AS US PREFERS, BUT ALLIED REPS SAW MERIT IN TURKISH IDEA (REF F, PARA III, 3 AND 4) OF ADDING TWO ITEMS ("DRAFTING OF CONCLUSIONS" AND "ADOPTION OF THE FINAL DOCUMENT AT THE CLOSING SESSION") AND THEIR GOVERNMENTS MAY PROPOSE THESE ADDITIONS.

D. OTHER MODALITIES. EXCEPT FOR TURKS, ALL OTHER ALLIES FAVORED A SEPARATE ANNEX ON PROCEDURES. ALL OTHER ALLIES SUPPORTED EC TEXT ON NON-PARTICIPATING MEDITERRANEAN STATES MAKING THEIR CONTRIBUTION TO THE COORDINATING COMMITTEE.

4. ALLIES HOPE US AND TURKS WILL BE ABLE AT JUNE 2 POLADS TO PROCEED ON BASIS OF EC DRAFT DECISION SHEET AND ANNEXES WITH UNDERSTANDING THAT ALLIES IN BELGRADE CAN CONSIDER AND MAKE FURTHER CHANGES.

5. ACTION REQUEST: GUIDANCE BY OOB JUNE 2 PER PARAS 3 C AND 4.

6. BEGIN TEXT OF EC DRAFT DECISION SHEET AND ANNEXES:
DRAFT DECISION SHEET FOR PREPARATORY MEETING

ORGANIZATIONAL ARRANGEMENTS FOR THE MEETING AT THE LEVEL
OF REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN
AFFAIRS DUE TO BE HELD IN BELGRADE IN 1977

(PROPOSAL OF THE UNITED KINGDOM DELEGATIONXAS
IN ACCORDANCE WITH PARA 3 OF THE CHAPTER IN THE CSCE FINAL
ACT ON "FOLLOW-UP TO THE CONFERENCE", REPRESENTATIVES OF
THE STATES WHICH SIGNED THE FINAL ACT MET IN BELGRADE FROM
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15 JUNE TO (.....) 1977 TO PREPARE THE ORGANIZATIONAL
FRAMEWORK FOR THE MEETING AT THE LEVEL OF REPRESENTATIVES
APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS DUE TO BE
HELD AT BELGRADE IN 1977. THE FOLLOWING DECISIONS WERE
TAKEN BY CONSENSUS:

1. DATE

THE MEETING WILL START ON MONDAY (....) 1977 AT 3:30 PM AT
THE NEW CONFERENCE BUILDING AT BELGRADE. (NOTE: THE EXACT
DATE WILL BE INSERTED AT THE END OF THE PREPARATORY MEET-
ING).

2. DURATION AND ORGANIZATIONAL STRUCTURE

THE PARTICIPATING STATES WILL ENDEAVOR TO COMPLETE THE
WORK OF THE MEETING WITHIN A TIMEFRAME OF 12 WEEKS (SEE
ANNEX 1), BUT IN ANY EVENT THE MEETING WILL NOT END UNTIL
IT HAS FULFILLED ITS MANDATE, AND HAS ADOPTED A CONCLUD-
ING DOCUMENT.

3. AGENDA

THE AGENDA WILL HAVE TO BE DERIVED FROM THE RELEVANT SEC-
TION OF THE FINAL ACT, WHICH READS AS FOLLOWS:

"THE PARTICIPATING STATES, (...) DECLARE FURTHERMORE THEIR
RESOLVE TO CONTINUE THE MULTILATERAL PROCESS INITIATED BY
THE CONFERENCE (...)

(A) BY PROCEEDING TO A THOROUGH EXCHANGE OF VIEWS
BOTH ON THE IMPLEMENTATION OF THE PROVISIONS OF THE FINAL
ACT AND OF THE TASKS DEFINED BY THE CONFERENCE, AS WELL
AS, IN THE CONTEXT OF THE QUESTIONS DEALT WITH BY THE
LATTER, ON THE DEEPENING OF THEIR MUTUAL RELATIONS, THE IM-
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EUROPE, AND THE DEVELOPMENT OF THE PROCESS OF DETENTE IN THE FUTURE;

(B) BY ORGANIZING TO THESE ENDS MEETINGS AMONG THEIR REPRESENTATIVES, BEGINNING WITH A MEETING AT THE LEVEL OF REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS. THIS MEETING WILL DEFINE THE APPROPRIATE MODALITIES FOR THE HOLDING OF OTHER MEETINGS WHICH COULD INCLUDE FURTHER SIMILAR MEETINGS AND THE POSSIBILITY OF A NEW CONFERENCE."

4. OTHER MODALITIES

A) RULES OF PROCEDURE AND WORKING METHODS

ANNEX 2 CONTAINS AN AGREED SUMMARY OF THESE RULES OF PROCEDURE AND WORKING METHODS.

B) CONTRIBUTIONS

I) FROM NON-PARTICIPATING MEDITERRANEAN STATES

ALL NON-PARTICIPATING MEDITERRANEAN STATES WILL HAVE AN OPPORTUNITY TO MAKE A CONTRIBUTION TO THE COORDINATING COMMITTEE IF THEY SO DESIRE. THE EXECUTIVE SECRETARY WILL INFORM SUCH STATES OF THIS OPPORTUNITY AND ARRANGE FOR SPECIAL MEETINGS OF THE COORDINATING COMMITTEE TO BE RESERVED FOR SUCH CONTRIBUTIONS.

II) FROM UNITED NATIONS OFFICIALS

THE SECRETARY-GENERAL OF THE UNITED NATIONS WILL BE INVITED TO SEND A REPRESENTATIVE TO ADDRESS THE MEETING. THE DIRECTOR GENERAL OF UNESCO AND THE EXECUTIVE SECRETARY OF THE UNITED NATIONS ECONOMIC COMMISSION FOR EUROPE WILL BE INVITED TO ADDRESS THE MEETING IN THE RELEVANT WORKING BODIES.

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C) FINANCIAL ARRANGEMENTS

THE SYSTEM OF FINANCING CONTAINED IN PARAS 90 TO 96 OF THE HELSINKI FINAL RECOMMENDATIONS WILL APPLY BOTH TO THE PREPARATORY MEETING AND TO THE MEETING PROPER, AS AMENDED BY THE COORDINATING COMMITTEE DURING THE SECOND STAGE OF THE CSCE (MONACO'S CONTRIBUTION WAS FIXED AT 0.2 PERCENT, AND CANADA'S CONTRIBUTION REDUCED TO 5.32 PERCENT).

D) TIME SCHEDULE AND ORGANIZATIONAL FRAMEWORK ARE CONTAINED IN THE ANNEXES.

E) CONCLUDING DOCUMENT

THE CONCLUSIONS OF THE MAIN MEETING WILL BE REFLECTED IN A DOCUMENT TO BE ADOPTED BY CONSENSUS.

ANNEX 1

1. OPENING STATEMENTS IN OPEN PLENARY CONFERENCE (DURATION: UP TO A WEEK).

2. DISCUSSION OF EVALUATION IN CLOSED PLENARY. THE BASKETS COULD BE TAKEN EITHER CONSECUTIVELY, OR IN ALTERNATION (E. G., BASKET I IN THE MORNING, BASKET II IN THE AFTERNOON, BASKET III THE NEXT MORNING, AND SO ON). IN THE LATTER CASE, COMMITTEES (SEE POINT 3 BELOW) COULD START WORK AT A VERY EARLY STAGE. (THREE WEEKS)

3. DISCUSSION OF EVALUATION AND OF "NEW PROPOSALS" IN COMMITTEES (COULD TAKE AT LEAST FIVE WEEKS).

4. DISCUSSION OF FOLLOW-UP IN AD HOC WORKING GROUP (COULD LAST AT LEAST TWO WEEKS).
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5. FINAL CLOSED PLENARY TO RECEIVE CONTRIBUTIONS FROM THE COMMITTEES AND TO AGREE CONCLUDING DOCUMENT (COULD LAST ONE-TWO WEEKS).

6. CLOSING STATEMENTS IN OPEN PLENARY (UP TO A WEEK).

ANNEX 2

DRAFT PROCEDURAL ARRANGEMENTS FOR THE CSCE BELGRADE MEETING

PROCEDURAL PROVISIONS OF THE FINAL ACT

1. ACCORDING TO PARA 4 OF THE CHAPTER "FOLLOW-UP" TO THE CONFERENCE" OF THE FINAL ACT (FA), P. 134: "THE RULES OF PROCEDURE, THE WORKING METHODS AND THE SCALE OF DISTRIBUTION FOR THE EXPENSES OF THE CONFERENCE WILL, MUTATIS MUTANDIS, BE APPLIED TO THE MEETINGS ENVISAGED IN PARAGRAPHS 1(C), 2 AND 3" OF THE SAME CHAPTER;
"THE ABOVE-MENTIONED MEETINGS WILL BE HELD IN THE PARTICIPATING STATES IN ROTATION";

"THE SERVICES OF A TECHNICAL SECRETARIAT WILL BE PROVIDED BY THE HOST COUNTRY".

MEETINGS TO WHICH THESE PROVISIONS APPLY

2. THE MEETINGS ENVISAGED IN PARAS 1(C), 2 AND

3 INCLUDE:

---THE PREPARATORY MEETING SCHEDULED TO START ON 15 JUNE 1977, AS WELL AS

---THE MEETING OF "REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS" DUE TO BE HELD IN 1977.
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SOURCES

3. THE RULES OF PROCEDURE AND THE SCALE OF DISTRIBUTION FOR THE EXPENSES ARE CONTAINED IN THE FINAL RECOMMENDATIONS OF THE HELSINKI CONSULTATIONS (FR), ADOPTED BY THE MINISTERS OF FOREIGN AFFAIRS AT THE FIRST STAGE OF THE CSCE (HELSINKI, 3-7 JULY 1973). SOME OF THE "WORKING METHODS" HAVE BEEN SPELLED OUT IN DECISION SHEETS OF THE COORDINATING COMMITTEE DURING THE SECOND STATE AT GENEVA. FOR OTHERS, "SILENCE PROCEDURES" HAVE BEEN DEVELOPED.

PARTICIPANTS

4. THE 35 PARTICIPANTS OF THE CSCE ARE LISTED IN PARA 1 OF THE FA.

REPRESENTATION

5. ACCORDING TO THE FOLLOW-UP CHAPTER OF FA, ITEM (2B)

THE MAIN MEETING WILL BE HELD AT "THE LEVEL OF REPRESENTATIVES APPOINTED BY THE MINISTERS OF FOREIGN AFFAIRS".

COMPOSITION OF DELEGATIONS

6. IN ACCORDANCE WITH PARA 8 FR THE PARTICIPATING STATES WILL BE REPRESENTED BY SUCH DELEGATES AND EXPERTS AS THEY SHALL DESIGNATE FOR THE PURPOSE.

WORKING BODIES

7. THE WORKING BODIES OF THE BELGRADE MEETING WILL BE:- THE COORDINATING COMMITTEE, AND 3 COMMISSIONS (ONE FOR EACH "BASKET"). THE COORDINATING COMMITTEE CAN SET UP ADDITIONAL WORKING GROUPS. INFORMAL GROUPS CAN BE SET UP BY ALL WORKING BODIES.
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CONSENSUS

8. THE CONSENSUS RULE AS DEFINED IN PARA 69 FR WILL BE STRICTLY OBSERVED. IT READS AS FOLLOWS:-

"CONSENSUS SHALL BE UNDERSTOOD TO MEAN THE ABSENCE OF ANY OBJECTION EXPRESSED BY A REPRESENTATIVE AND SUBMITTED BY HIM AS CONSTITUTING AN OBSTACLE TO THE TAKING OF THE DECISION IN QUESTION."

CHAIRMAN

9. IN ACCORDANCE WITH PARA 71 FR, THE CHAIR OF THE INAUGURAL MEETINGS OF THE WORKING BODIES SHALL BE TAKEN BY THE REPRESENTATIVE OF THE HOST COUNTRY. THEREAFTER, THE CHAIRMAN SHALL BE DESIGNATED ON A BASIS OF DAILY ROTATION, IN FRENCH ALPHABETICAL ORDER, STARTING FROM A LETTER DRAWN BY LOT.

10. INFORMAL GROUPS CAN BE CHAIRED BY A "COORDINATOR".

11. THE CHAIRMAN OF THE LAST MEETING OF A WORKING BODY WILL REPORT TO THE COORDINATING COMMITTEE ON THE RESULTS OF THE WORK OF THAT WORKING BODY WHEN INVITED TO DO SO.

EXECUTIVE SECRETARY

12. AN EXECUTIVE SECRETARY HAS BEEN APPOINTED BY THE YUGOSLAV GOVERNMENT ON THE BASIS OF PARA 74 FR, AND THE PARTICIPATING STATES HAVE AGREED TO THIS APPOINTMENT. HIS FUNCTIONS ARE DESCRIBED IN PARAS 75-76 FR (ORGANIZATION OF THE SERVICES, RECRUITMENT OF STAFF, REPORT ON FINANCES).

OPENING AND CLOSING STATEMENTS CONFIDENTIAL

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13. IN PARALLEL TO THE FIRST AND THIRD STAGES OF THE CSCE, DELEGATIONS WILL STATE THE VIEWS OF THEIR GOVERNMENTS "ON THE PROBLEMS RELATING TO SECURITY AND COOPERATION IN EUROPE" (PARA 7 FR) IN FORMAL INAUGURAL AND CLOSING SESSIONS. IN ACCORDANCE WITH PARA 77 FR, OFFICIAL VERBATIM RECORDS OF THESE STATEMENTS SHALL BE TAKEN.

TEXTS RELATING TO THE AGENDA

14. TEXTS ON MATTERS OF SUBSTANCE AND AMENDMENTS THERE-TO SHALL BE SUBMITTED IN WRITING TO THE CHAIRMAN OF A MEETING. BOTH SHALL BE CIRCULATED TO ALL PARTICIPANTS (PARA 78 FR). TEXTS AGREED BY THE WORKING BODIES SHALL BE PROVISIONALLY REGISTERED BY THE EXECUTIVE SECRETARY AND CIRCULATED AMONG THE PARTICIPANTS, FOR FINAL ADOPTION BY THE CONCLUDING PLENARY.

FORMAL RESERVATIONS

15. FORMAL RESERVATIONS OR INTERPRETATIVE STATEMENTS CONCERNING GIVEN DECISIONS MUST BE SUBMITTED IN WRITING TO THE EXECUTIVE SECRETARY WHO WILL DULY REGISTER THEM AND CIRCULATE THEM TO THE PARTICIPATING STATES (PARA 79 FR).

OPEN AND CLOSED MEETINGS

16. THE WORKING BODIES WILL NOT, AS A RULE, MEET IN OPEN SESSIONS, UNLESS THE PARTICIPANTS SO DECIDE. THE FORMAL INAUGURAL AND CLOSING SESSIONS REFERRED TO IN PARA 15 ABOVE WILL BE OPEN (SEE PARA 80 OF FR).

CONFERENCE DOCUMENTS

QI ACCORDING TO PARA 85 FR, PARTICIPANTS SHALL DECIDE BY CONSENSUS ON, AND SPECIFY THE CONTENTS OF, ANY DOCUMENT CONFIDENTIAL

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THEY WISH TO BE MADE PUBLIC. IN ACCORDANCE WITH THE SECOND FINAL CLAUSE OF THE FINAL ACT, THE TEXT OF THE FINAL DOCUMENT OF THE BELGRADE MEETING WILL BE PUBLISHED IN EACH PARTICIPATING STATE, WHICH WILL DISSEMINATE IT AND MAKE IT KNOWN AS WIDELY AS POSSIBLE.

LANGUAGES

18. THE PROVISIONS OF PARAS 81 - 84 FR WILL BE FULLY APPLIED.

POINTS OF ORDER

19. ACCORDING TO PARA 86 FR, A REPRESENTATIVE MAY RAISE A POINT OF ORDER, AND THE CHAIRMAN SHALL GIVE HIM THE FLOOR IMMEDIATELY.

LIST OF SPEAKERS

20. IN ACCORDANCE WITH PARA 87 FR, THE CHAIRMAN SHALL KEEP A LIST OF SPEAKERS AND MAY DECLARE IT CLOSED WITH THE CONSENT OF THE MEETING.

FOR THE FORMAL INAUGURAL AND CLOSING SESSIONS, THE SEQUENCE WILL BE ESTABLISHED BY LOT, THE HOST COUNTRY HAVING THE RIGHT TO SPEAK THE OPENING AND CLOSING WORDS OF THE MEETING.

RIGHT OF REPLY

21. THE RIGHT OF REPLY WILL BE ACCORDED EVEN AFTER A LIST OF SPEAKERS HAS BEEN DECLARED CLOSED (PARA 87 FR). IT WILL NOT BE INVOKED DURING THE FORMAL INAUGURAL AND CLOSING SESSIONS.

MODIFICATION OF PROCEDURAL ARRANGEMENTS
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22. THE PROCEDURAL ARRANGEMENTS HAVE BEEN ADOPTED. THEY
CAN ONLY BE ALTERED BY CONSENSUS. END TEXT. BENNETT

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